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Message Text

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67
ACTION EUR-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00 CIAE-00

PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01 SP-03

TRSE-00 SAJ-01 SS-20 NSC-07 OMB-01 MC-02 ACDA-19

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TO SECSTATE WASHDC IMMEDIATE 5443
SECDEF WASHDC IMMEDIATE
INFO ALL NATO CAPITALS 3943
AMEMBASSY VIENNA
USNMR SHAPE

S E C R E T USNATO 2359

E.O. 11652: GDS, 12/31/82
TAGS: PARM, NATO
SUBJECT: MBFR: TEXT OF REVISED DRAFT GUIDANCE ON NON-INCREASE OF FORCES COMMITMENT

VIENNA FOR USDEL MBFR

THE FOLLOWING IS THE LATEST VERSION OF IS TEXT ON NON-INCREASE OF FORCES COMMITMENT, AS IT EMERGED FROM APRIL 30 SPC MEETING.

BEGIN TEXT -

III. NON-INCREASE OF FORCES COMMITMENT

GENERAL NATURE OF OFFER TO EAST

SUBJECT TO THE CONDITIONS OUTLINED BELOW, THE ALLIES SHOULD OFFER TO THE WARSAW PACT THAT THE DIRECT PARTICIPANTS IN THE MBFR NEGOTIATIONS ENTER INTO A NON-INCREASE OF FORCES COMMITMENT WHICH WOULD APPLY FOR A LIMITED PERIOD FOLLOWING
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CONCLUSION OF A FIRST PHASE AGREEMENT.

SPECIFICS OF THE OFFER

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(A) EACH SIDE WOULD AGREE NOT TO INCREASE ITS OVERALL AGGREAGTE BEGIN BRACKETS (GROUND FORCE) END BRACKETS MANPOWER PERMANENTLY STATIONED IN THE AREA OF REDUCTIONS BEYOND THE LEVEL WHICH RESULTS FROM FIRST PHASE WITHDRAWALS. BEGIN BRACKETS (NO EQUIPMENT OF ANY KIND WOULD BE INCLUDED IN THE NON-INCREASE COMMITEMNT.) END BRACKETS OR BEGIN BRACKETS (THE ALLIED AIM SHOULD BE TO AVOID SPECIFYING EQUIPMENT ON THE ALLIED SIDE. HOWEVER, THEINCLUSION OF EQUIPMENT, E.G. SOVIET TANKS, IN A FIRST PHASE AGREEMENT WOULD PROBABLY MEAN THAT THE NON-INCREASE COMMITMENT WOULD HAVE TO FOLLOW SUIT.) END BRACKETS THE COMMITMENT SHOULD CREATE NO NATIONAL OR COLLECTIVE SUB-CEILINGS ON NON-US NATO FORCES.

(B) THE NON-INCREASE COMMITMENT WOULD COME INTO FORCE ONLY UPON CONCLUSION OF A SATISFACTORY FIRST PHASE AGREEMENT, IN ACCORDANCE WITH C-M(73)83(FINAL), INCLUDING, IN PARTICULAR, THE COMMON CEILING CONCEPT.

(C) THE NON-INCREASE COMMITMENT WOULD BE NEGOTIATED AND AGREED TO IN CONJUNCTION WITH THE OTHER ELEMENTS OF THE FIRST PHASE AGREEMENT. IT WOULD BE CLEARLY PRESENTED TO THE OTHER SIDE AS A MEANS OF LINKING THE FIRST AND SECOND PHASES. THE NON-INCREASE COMMITMENT COULD ASSUME ONE OF SEVERAL FORMS, E.G., A NON-CIRCUMVENTION PROVISION IN THE FIRST PHASE AGREEMENT ITSELF, A JOINT EAST-WEST DECLARATION MADE ON OR SHORTLY AFTER THE DATE OF THE SIGNING OF THE FIRST PHASE AGREEMENT, OR SEPARATE UNILATERAL DECLARATIONS OF INTENT MADE ON OR SHORTLY AFTER THE DATE OF THE SIGNING OF THE FIRST PHASE AGREEMENT.

(D) THE NON-INCREASE COMMITMENT WOULD BECOME INVALID IF THE FIRST PHASE AGREEMENT WERE NOT IMPLEMENTED OR IF THE SECOND PHASE NEGOTIATIONS WERE BROKEN OFF. A SATISFACTORY SECOND PHASE AGREEMENT, WHEN CONCLUDED, WOULD AUTOMATICALLY SUPERSEDE THE NON-INCREASE COMMITMENT.

(E) IN ANY EVENT, THE NON-INCREASE COMMITMENT WOULD BE LIMITED IN DURATION TO A MAXIMUM OF, E.G., TWO YEARS, EXCEPT THAT
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THE PERIOD COULD BE EXTENDED BY MUTUAL CONSENT OF THE TWO SIDES. SUCH MUTUAL CONSENT MIGHT BE POSSIBLE, FOR EXAMPLE, IF THE SECOND PHASE NEGOTIATIONS HAD MADE SIGNIFICANT PROGRESS AND SHOWED REASONABLE PROMISE OF A SATISFACTORY CONCLUSION.

(F) THE NON-INCREASE COMMITMENT SHOULD BE SO FORMULATED THAT IT WOULD IN NO WAY RESTRICT QUALITATIVE FORCE IMPROVEMENTS ON THE WESTERN SIDE OR OTHERWISE HINDER DEFENCE CO-OPERATION WITHIN THE WESTERN ALLIANCE. ALSO, THE COMMITMENT SHOULD CONTAIN EXCEPTIONS TO ALLOW FOR NORMAL EXERCISES AND ROTATIONS(1).

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(1) THE EXACT NATURE OF THESE EXCEPTIONS WILL BE THE SUBJECT OF TECHNICAL STUDY WITHIN THE ALLIANCE.

(G) IN PRESENTING THE NON-INCREASE OFFER TO THE EASTERN SIDE, THE ALLIES SHOULD STATE THAT IT IS MADE WITHOUT PREJUDICE TO THE POSSIBLE INCLUSIONOF HUNGARY IN MBFR AGREEMENTS. FURTHERMORE, IN NEGOTIATING A NON-INCREASE COMMITMENT, ACCOUNT SHOULD BE TAKEN OF THE EXTENT TO WHICH THE LEVEL OF SOVIET FORCES IN HUNGARY CAN BE COVERED BY A NON-CIRCUMVENTION CLAUSE IN THE FIRST PHASE REDUCTIONS AGREEMENT.

END TEXT.
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